INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2013

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#### <u>OFFICIALS</u>

	<u>OT FTOILLO</u>	~
<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	(Before January 2013)	
Marvin S. Philips Ted Nixon Mark Meek	Board of Supervisors Board of Supervisors Board of Supervisors	January 2013 January 2015 January 2015
Jon P. Finney	County Auditor	January 2013
Tanya McQuoid	County Treasurer	January 2015
D. Ann Skaggs	County Recorder	January 2015
Dan Tedrow	County Sheriff	January 2013
H. Craig Miller	County Attorney	January 2015
Dixie Sanders	County Assessor	January 2014
	(After January 2013)	
Bob Waugh Ted Nixon Mark Meek	Board of Supervisors Board of Supervisors Board of Supervisors	January 2017 January 2015 January 2015
Jon P. Finney	County Auditor	January 2017
Tanya McQuoid	County Treasurer	January 2015
D. Ann Skaggs	County Recorder	January 2015
Dan Tedrow	County Sheriff	January 2017
H. Craig Miller	County Attorney	January 2015
Dixie Sanders	County Assessor	January 2016

#### INDEPENDENT AUDITOR'S REPORT

To the Officials of Van Buren County, Iowa:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Van Buren County, lowa, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Van Buren County, lowa as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 9 and 29 through 32 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures, to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Van Buren County, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2012 (which are not presented herein) and expressed unqualified opinions on those financial statements. The supplementary information included in Schedules 1 through 6, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, <u>Audit of States, Local Governments, and Non-Profit Organizations</u>, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 16, 2014 on our consideration of Van Buren County, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Van Buren County, Iowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa January 16, 2014

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Van Buren County, Iowa, provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### 2013 FINANCIAL HIGHLIGHTS

- The County's Government-wide revenues decreased by \$1,265,298 from fiscal 2012 to fiscal 2013. Operating grants, contributions and restricted interest decreased by \$369,829 and capital grants, contributions and restricted interest decreased by \$812,012.
- The County's Government-wide expenditures decreased by \$1,382,078 from fiscal year 2012.
   Physical health and social services expenditures made up the largest decrease at \$509,082.
- The County's Governmental Funds ending net position increased by 2.3%, or \$320,411 from June 30, 2012 to June 30, 2013.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Van Buren County, lowa as a whole and present an overall view of the County's finances.

The Fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Van Buren County, Iowa's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Van Buren County, Iowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the County.

#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets and liabilities, with the difference between the two reported as "net position". Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

#### Fund Financial Statements

The County has two kinds of funds:

- 1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include:
  - 1. The General Fund,
  - 2. The Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads,

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. During the current fiscal year, Van Buren County, Iowa's combined net position increased from \$14,122,082 to \$14,442,493. The analysis that follows focuses on the changes in the net position for governmental activities.

#### Net Position of Governmental Activities

· ·	<u>June 30, 2013</u>	June 30, 2012
Current and other assets Capital assets Total assets	\$ 6,276,439 <u>11,354,357</u> <u>17,630,796</u>	\$ 5,994,303
Long-term liabilities Other liabilities Total liabilities	221,925 2,966,378 3,188,303	212,230 <u>3,128,921</u> <u>3,341,151</u>
Net position: Net investment in capital assets Restricted Unrestricted	11,354,357 2,421,178 <u>666,958</u>	11,468,930 1,932,349 <u>720,803</u>
Total net position	\$ <u>14,442,493</u>	\$ <u>14,122,082</u>

Net position of Van Buren County, Iowa's governmental activities increased by \$320,411 (\$14,442,493 compared to \$14,122,082). The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position (the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements) decreased from \$720,803 at June 30, 2012 to \$666,958 at June 30, 2013, a decrease of 7.5%.

#### Changes in Net Position of Governmental Activities

	ear ended ne 30, 2012	ear ended ne 30, 2012
Revenues:		
Program revenues:		
Charges for service	\$ 580,796	\$ 641,177
Operating grants, contributions and restricted interest	4,194,168	4,563,997
Capital grants, contributions and restricted interest	262,600	1,074,612
General revenues:		
Property and other County tax	1,756,501	1,760,549
Penalty and interest on property tax	43,103	42,044
State tax credits	117,012	94,631
Unrestricted investment earnings	30,695	45,119
Other general revenues	102,547	130,591
Total revenues	7,087,422	8,352,720

Program expenses:		
Public safety and legal services	1,196,700	1,148,671
Physical health and social services	557,553	1,066,635
Mental health	280,228	754,876
County environment and education	398,077	674,726
Roads and transportation	3,318,137	3,641,352
Governmental services to residents	431,555	306,217
Administration	584,761	556,612
Total expenses	6,767,011	8,149,089
Increase in net position	320,411	203,631
Net position beginning of year	<u>14,122,082</u>	<u>13,918,451</u>
Net position end of year	\$ <u>14,442,493</u>	\$ <u>14,122,082</u>

The County's property and other county tax asking for the 2013 fiscal year increased \$120,010 compared to fiscal year 2012. The property tax asking for fiscal year 2014 was set at \$17,398, an increase of .6% from fiscal year 2013.

#### INDIVIDUAL MAJOR FUND ANALYSIS

As Van Buren County, lowa completed the year, its governmental funds reported a combined fund balance of \$3,407,036, an increase of \$457,027 compared to last year's total of \$2,950,009. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures were \$2,767,509 and \$2,729,264, respectively. The ending fund balance showed a decrease of \$6,755 from the prior year to \$1,267,463.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$259,853, a decrease of 65.6% from the prior year. The Mental Health Fund balance at year end increased by \$26,417 from the prior year.
- Rural Services Fund revenues decreased by \$592 from the prior year and expenditures increased by \$8,618 and a resulting increase in ending fund balance of \$43,294 for the year ended June 30, 2013. (Prior year increase was \$63,392).
- Secondary Roads Fund revenues increased by \$612,192 compared to the prior year. This increase is due
  to completion of various projects. This increase in revenues resulted in an increase in the Secondary
  Roads Fund ending balance of \$416,367, or 40.4%.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Van Buren County, Iowa amended its budget two times. The amendments were made on October 22, 2012 and May 28, 2013 and resulted in an increase in budgeted disbursements of \$1,161,100 primarily related to capital projects in the secondary roads department and the County care facility and pass through grants.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2013 Van Buren County, lowa had \$11,354,357 invested in a broad range of capital assets (net of depreciation), including public safety equipment, buildings, park facilities, roads and bridges. This is a net decrease (including additions and deletions) of \$114,573, or 1.0% less than last year.

#### Capital Assets of Governmental Activities at Year End

	<u>Ju</u>	ne 30, 2013	<u>Ju</u>	ine 30, 2012
Land Buildings and improvements Equipment and vehicles Infrastructure Construction in progress	\$	1,179,587 1,137,381 1,446,147 7,585,514 5,728	\$	1,179,587 1,215,682 1,547,493 7,520,440 5,728
Total	\$	11,354,357	\$	<u>11,468,930</u>

The County had depreciation expense of \$719,246 in fiscal year 2013 and total accumulated depreciation of \$8,791,393 at June 30, 2013, compared to total accumulated depreciation of \$8,072,147 at June 30, 2012.

The County's fiscal year 2013 capital budget as amended included \$867,600 for capital projects, principally for road and bridge improvements. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

#### Long-Term Debt

At June 30, 2013, Van Buren County, Iowa had no general obligation bonds or other debt other than compensated absences, net OPEB liability and an estimated liability for landfill postclosure care costs.

#### Outstanding Debt of Governmental Activities at Year-End

Landfill postclosure costs Compensated absences Net OPEB Liability	<u>June 30, 29</u>	013 June 30, 2012	
Compensated absences	\$ 165,0 140,0 	22 131,124	
Total	\$ <u>376,9</u>	<u>47</u> \$ <u>358,354</u>	

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Van Buren County, Iowa's constitutional debt limit for the fiscal year 2013 is \$13,427,678. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Van Buren County, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2014 budget, tax rates, and the fees that will be charged for various County activities. One of those factors is the economy. The County's official population for 2010 shows a decrease of 239, from the official 2000 census, after an increase of 124 from the official 1990 to 2000 census. Unemployment in the County now stands at 5.6% (July 2013) versus 6.5% a year ago. This compares with the State's unemployment rate of 4.8% and the national rate of 7.3%.

Inflation in the State was slightly higher than the national Consumer Price Index increase. The State's CPI increase was 5.043% for the 12 month period ending June, 2013 compared with the national rate of 4.026%. Inflation has been modest here due in part to the slowing of the residential housing market and modest increases in energy and food prices in 2012-2013.

These indicators were taken into account when adopting the budget for fiscal year 2014. Amounts available for appropriation in the operating budget are \$6,715,966, a decrease of 18.9% from the final amended fiscal year 2013 budget. The amount of revenue to support the above expenditures is projected to decrease 6.5% from the final amended fiscal year 2013 budget to \$6,839,284. Property and other County taxes supporting the fiscal year 2014 budget increased \$17,398 from the final amended fiscal year 2013 budget and makes up 41.3% of the revenue for the fiscal year 2014 budgeted expenditures.

Decreases in roads and transporation, and capital projects expenditures make up the majority of the budgeted decrease in expenditures for fiscal year 2014. The County has added no major new programs or initiatives to the 2014 budget.

If these estimates are realized, the County's budgetary operating balance is expected to increase by the close of the fiscal year 2014 by \$125,668, leaving an overall reserve of approximately 31.5% of budgeted fiscal year 2014 expenditures.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Van Buren County, Iowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Van Buren County Auditor, 406 Dodge St., Keosauqua, Iowa.

### STATEMENT OF NET POSITION JUNE 30, 2013

ASSETS:			Governmental <u>Activities</u>
Cash, cash equivalents and pooled investments Receivables:		\$	2,321,037
Property tax:			
Delinquent			58,821
Succeeding year			2,649,755
Accounts			62,742
Accrued interest			1,085
Due from other governments			67,823
Inventories Prepaid expenses			1,076,176 39,000
Capital assets (net of accumulated depreciation)			11,354,357
Capital assets (net of accumulated depresiation)	TOTAL ASSETS		17,630,796
	TOTAL AGGLIG		17,000,700
LIABILITIES:			
Accounts payable			120,787
Salaries and benefits payable			29,282
Due to other governments			11,532
Deferred revenue:			
Succeeding year property tax			2,649,755
Long-term liabilities:			
Portion due and payable within one year:			440.000
Compensated absences			140,022 15,000
Estimated liability for landfill post closure Portion due and payable after one year:			15,000
Estimated liability for landfill post closure			150,000
Net OPEB obligation			71,925
	TOTAL LIABILITIES		3,188,303
•			
NET POSITION:			
Net investment in capital assets			11,354,357
Restricted for:			
Supplemental levy			281,605
Mental health			75,072
Rural services			188,608
Secondary roads			1,446,277 429,616
Other purposes Unrestricted			429,616 666,958
Officsulcted	TOTAL NET POSITION	\$	14,442,493
	TOTAL NET FOSITION	ψ	14,442,433

### STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

		_		_				
	•			Operating		Capital		Net
	. •			Grants, Contributions	,	Grants, Contributions		(Expense)
	,		Charges	and Restricted		nd Restricted		Revenue and Change in
Functions/Programs	Expenses		for Service	Interest	a	Interest		Net Position
			*			17-1-1-1-1-1		. retroculen
Governmental activities:								
Public safety and legal services	\$ 1,196,700	\$	152,170	\$ 	\$	-	\$	(1,017,775)
Physical health and social services	557,553		191,709	176,218		-		(189,626)
Mental health	280,228		3,684	283,130		-		6,586
County environment and education	398,077		78,398	841,789		-		522,110
Roads and transportation	. 3,318,137		15,804	2,824,934		262,600		(214,799)
Governmental services to residents	431,555		135,135	18				(296,402)
Administration	584,761		3,896	41,324		-		(539,541)
Total	\$ 6,767,011	\$	580,796	\$ 4,194,168	\$	262,600		(1,729,447)
General revenues:								
Property and other County tax levied for:								
General purposes								1,756,501
Penalty and interest on property tax								43,103
State tax credits								117,012
Unrestricted investment earnings	-							30,695
Miscellaneous								102,547
Total general revenues								2,049,858
Total gollars. For all ado								
Change in net assets								320,411
Net position - Beginning of year								14,122,082
Net position - End of year							\$	14,442,493

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

•			Special Revenue						Nonmajor			
				MH-DD		Rural		Secondary	(	Governmental		
		<u>General</u>		Services		<u>Services</u>		<u>Roads</u>		<u>Funds</u>		<u>Total</u>
<u>ASSETS</u>												
Cash, cash equivalents and pooled investments Receivables:	\$	1,230,928	\$	77,666	\$	182,219	\$	400,530	\$	429,694	\$	2,321,037
Property tax:		24.500		0.047		0.040						58,821
Delinquent		54,588 1,935,679		2,217		2,016 438,074		•		-		2,649,755
Succeeding year Accounts		49,368		276,002		430,074 517		12,599		258		62,742
Accounts Accrued interest		1,014		_		917		12,000		71		1,085
Due from other governments		20,108		_		24,694		23,021		, .		67,823
Inventories		20,100				24,00%		1,076,176		**		1,076,176
Prepaid expenses		38,458		542		_		.,070,110		_		39,000
Topala dipondo	•					**************************************						
TOTAL ASSETS	\$	3,330,143	\$	356,427	\$	647,520	\$	1,512,326	\$	430,023	\$	6,276,439
LIABILITIES AND FUND BALANCES												
LIABILITIES:												
Accounts payable	\$	55,193	\$	2.001	\$	18,206	\$	45,387	\$	_	\$	120,787
Salaries and benefits payable	Ψ	14,002	Ψ	2,001	Ψ	616	Ψ	14,664	Ψ	_	*	29,282
Due to other governments		3,921		1,206				5,998		407		11,532
Deferred revenue:		0,021		1,200								
Succeeding year property tax		1.935.679		276,002		438.074		<u></u>		-		2,649,755
Other		53,885		2,146		2,016		-		_		58,047
TOTAL LIABILITIES		2,062,680		281,355		458,912		66,049		407		2,869,403
FUND BALANCES:												
Nonspendable:												
Inventories		-		-		-		1,076,176		-		1,076,176
Prepaid Insurance		38,458		542		-		-		-		39,000
Restricted for:												
Supplemental levy		281,605		-		-		-		-		281,605
Mental Health		-		74,530		455.540		₩		-		74,530
Rural services		-		-		188,608		-		-		188,608
Secondary Roads		-		-		-		370,101		400.450		370,101 126,152
Other purposes		•		-		-				126,152 17,877		17,877
Assigned		047 400		-		-		-		285,587		1,232,987
Unassigned		947,400		75.070		400.000		1 446 077				3,407,036
Total fund balances		1,267,463		75,072		188,608		1,446,277		429,616		3,407,030
TOTAL LIABILITIES												
AND FUND BALANCES	\$	3,330,143	\$	356,427	\$	647,520	\$	1,512,326	\$	430,023	\$	6,276,439

#### Exhibit D

#### VAN BUREN COUNTY, IOWA

## RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2013

Total governmental fund balances	\$ 3,407,036
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$20,145,750 and the accumulated depreciation is \$8,791,393.	11,354,357
Because some revenues will not be collected for several months after year end they are deferred in the governmental funds.	58,047
Long-term liabilities, including estimated liability for landfill postclosure costs, net OPEB obligation and compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(376,947)
Net position of governmental activities	\$ <u>14,442,493</u>

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

					Sp	oeclai Rever	nue			Nonmajor		
			•	MH-DD		Rural		Secondary	` (	Sovernmental		
		<u>General</u>		<u>Services</u>		Services		Roads		<u>Funds</u>		<u>Total</u>
REVENUES:												
Property and other County tax	\$	1,760,719	\$	263,773	\$	734,078	\$	_	\$	-	\$	2,758,570
Interest and penalty on property tax	*	43,103	*		*	-	*	-	•	-	*	43,103
Intergovernmental		634,336		18,813		65,639		3,015,857		9,964		3,744,609
Licenses and permits		12,138		-				2,725		· -		14,863
Charges for service		210,971		-		26,021		٠. ـ		3,378		240,370
Use of money and property		77,558		-		_		-		27,694		105,252
Miscellaneous		28,684		3,684		11,586		68,900		71,251		184,105
Total revenues		2,767,509		286,270		837,324		3,087,482		112,287		7,090,872
EXPENDITURES:												
Operating:												
Public safety and legal services		1,140,273		-		6,113		_		_		1,146,386
Physical health and social services		544,312		_		-,		-		_		544,312
Mental health		- 1 / 1 - 1		259,853		_		_				259,853
County environment and education		205,848		-		151,831		-		17,190		374,869
Roads and transportation				_		,		2,730,917		-		2,730,917
Governmental services to residents		293,914		_		920		· · ·		-		294,834
Administration		544,917				7.526		-		•		552,443
Capital projects				~		-		567,838		162,393		730,231
Total expenditures		2,729,264		259,853		166,390		3,298,755		179,583		6,633,845
Excess (deficiency) of revenues over												
(under) expenditures		38,245		26,417		670,934		(211,273)		(67,296)		457,027
Other financial sources (uses):												
Transfers in		_		-		_		627,640		45,000		672,640
Transfers out		(45,000)				(627,640)	)			-		(672,640)
Total other financing sources (uses)		(45,000)				(627,640)		627,640		45,000		
Change in fund balances		(6,755)		26,417		43,294		416,367		(22,296)		457,027
Fund balances - Beginning of year		1,274,218		48,655		145,314		1,029,910		451,912		2,950,009
Fund balances - End of year	\$	1,267,463	\$	75,072	\$	188,608	\$	1,446,277	\$	429,616	\$	3,407,036

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2013

Net change in fund balances - Total governmental funds		\$	457,027
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year as follows:			
Expenditures for capital assets Depreciation expense	\$ 604,673 (719,246)		(114,573)
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position			15,000
Because some revenues will not be collected for several months after year end, they are not considered available revenues and are deferred in the governmental funds			(3,450)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:			
Compensated absences Other post employment benefits	(8,898) (24,695)	-	(33,593)
Change in net position of governmental activities		\$_	320,411

#### STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

#### **ASSETS**

Cash, cash equivalents and pooled investments: County Treasurer Other County officials Accounts receivable			\$ 719,807 30,716 9,459
Property tax receivable: Delinquent			59,048
Succeeding year Accrued interest			6,085,379 56
Due from other governments			12,729
Prepaid expenses			7,733
,		TOTAL ASSETS	6,924,927
	<u>LIABILITIES</u>		
Accounts payable			6,019
Due to other governments			6,911,822
Salaries and benefits payable			186
Trusts payable		TOTAL LIABILITIES	6,900
		TOTAL LIABILITIES	6,924,927
		NET POSITION	\$ _

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Van Buren County, Iowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, Van Buren County, lowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Van Buren County, Iowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

A drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Fox River Drainage Board. The drainage district is reported as an Agency Fund. Financial information about the drainage district can be obtained from the Van Buren County Auditor's office.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Van Buren County Assessor's Conference Board, Van Buren County Joint Disaster Services Commission, and Van Buren County Joint E-911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

#### B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Basis of Presentation (Continued)

The Statement of Net Position presents the County's nonfiduciary assets and liabilities, with the difference reported as net position. Net position are reported in three categories.

<u>Net investment in capital assets</u> – consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position – result when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> — consist of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From this fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The MH-DD Services Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads fund is used to account for the road use tax allocation from the State of lowa, required transfers from the General & Special Revenue, Rural Services funds and other revenues to be used for secondary road construction and maintenance.

Additionally, the County reports the following funds:

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. <u>Basis of Presentation</u> (Continued)

#### Fiduciary Funds:

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in the governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from the restricted fund balance and then from less restrictive classifications - committed, assigned and the unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

#### D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. <u>Assets, Liabilities and Fund Equity</u> (Continued)

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2011 assessed property valuations; is for the tax accrual period July 1, 2012 through June 30, 2013 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2012.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> — Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<u>Amount</u>
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives ( <u>In Years</u> )
Infrastructure	30-50
Buildings and improvements	40-50
Equipment	2-20
Vehicles	3-10

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represent amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of property tax receivable and other receivables not collected within 60 days after year end.

Deferred revenue in the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Compensated Absences</u> – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2013. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

<u>Long-term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in other classifications.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### NOTE 2: CASH, CASH EQUIVALENTS AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2013 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Interest Rate Risk – The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

#### NOTE 3: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2013 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	E	<u>Amount</u>
Secondary Roads Indian Creek Watershed G	pecial Revenue: Rural Services General General Total	\$	627,640 5,000 40,000 672,640

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 was as follows:

	Ba	lance Beginning		Balance				
		of Year	Increases		D	ecreases		End of <u>Year</u>
		<u>1 6 a i</u>	11	ici cases	<u> </u>	<u>scieases</u>		<u>16ai</u>
Governmental Activities:								
Capital assets not being								
depreciated/amortized:	*						_	
Land	\$	1,179,587	\$	-	\$	-	\$	1,179,587
Construction in progress		5,728						5,728
Total capital assets not being depreciated/amortized		1 105 215						1 106 016
depreciated/amortized		1,185,315						<u>1,185,315</u>
Capital assets being depreciated/								
amortized:								
Buildings and improvements		3,039,016		-		-		3,039,016
Equipment and vehicles		4,823,386		125,636		-		4,949,022
Infrastructure		<u> 10,493,360</u>		<u>479,037</u>				<u>10,972,397</u>
Total capital assets being								
depreciated/amortized		<u>18,355,762</u>		<u>604,673</u>		-		<u>18,960,435</u>
Less accumulated depreciation/								
amortization for:								
Buildings and improvements		1,823,334		78,301		_		1,901,635
Equipment and vehicles		3,275,893		226,982		_		3,502,875
Infrastructure		2,972,920		413,963		_		3,386,883
Total accumulated								2,000,000
depreciation/amortization		8,072,147		719,246				<u>8,791,393</u>
Total conital access being								
Total capital assets being depreciated/amortized, net		10,283,615		(114,573)				10,169,042
depreciated/amortized, net		10,200,010		(114,575)				10,109,042
Governmental activities capital								
assets, net	\$	<u>11,468,930</u>	\$	<u>(114,573)</u>	\$		\$	<u>11,354,357</u>
Depreciation/amortization expens	e was	charged to the	followi	ing functions:				
Governmental Activities:								
Public safety and legal service	es			\$ 68,023				
Physical health and social ser				9,323				
Mental Health				22,959				
County environment and educ	ation			6,685				
Roads and transportation				582,549				
Governmental services to resi	dents			2,043				
Administration				<u>27,664</u>				
Total depreciation/amortiza	tion							
expense - Governmenta		ities		\$ <u>719,246</u>				
•								

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2013 is as follows:

<u>Fund</u>	<u>Amount</u>		
General	\$	3,921	
Special Revenue: MH-DD Services Secondary Roads Recorder's Funds Strieber Trust	<b>,</b> \$	1,206 5,998 248 <u>159</u> 11,532	
Trust and Agency: Townships County Assessor Schools Area School Corporations County Hospital County Hospital Ambulance E-911 Auto License and Use Tax Drainage Districts All other	\$	148,861 272,606 4,071,065 227,266 682,871 827,080 92,912 144,648 129,994 159,682 	

#### NOTE 6: LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2013 is as follows:

	Li Po	stimated ability for Landfill ostclosure are Costs	npensated bsences	Net OPEB _iability	<u>Total</u>	
Balance – Beginning of year Increases Decreases	\$	180,000 	\$ 131,124 140,022 <u>131,124</u>	\$ 47,230 24,695	\$	358,354 164,717 <u>146,124</u>
Balance - End of year	\$	<u>165,000</u>	\$ 140,022	\$ <u>71,925</u>	\$	<u>376,947</u>
Due within one year	\$	_15,000	\$ <u>140,022</u>	\$ 	\$	<u>155,022</u>

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 6: LONG-TERM LIABILITIES (Continued)

#### Postclosure Care Costs

To comply with Federal and State regulations, the County is required to perform certain maintenance and monitoring functions at its landfill site for 30 years after closure. Although postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these postclosure care costs as a liability based on landfill capacity used as of each balance sheet date. The \$165,000 reported as estimated liability for landfill postclosure care costs at June 30, 2013 represents the cumulative amount reported to date based on the use of 100 percent of the estimated capacity of the landfill. This amount is based on what it would cost to perform all postclosure care during the year ended June 30, 2013. The County closed the landfill in 1994. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

State regulations require solid waste landfills to demonstrate financial responsibility for the costs of postclosure care. The County established a designated sinking fund for the annual cost of monitoring the closed landfill which is being funded by an annual assessment of \$26,016 to the participating members of the landfill, including the County. Any future excess of monitoring expenditures over the annual assessment will be added to the following year's assessment to the participating members.

#### NOTE 7: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.78% of their annual covered salary and the County is required to contribute 8.67% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contribution to IPERS for the years ended June 30, 2013, 2012 and 2011 were \$205,693, \$195,422 and \$177,681, respectively, equal to the required contributions for each year.

#### NOTE 8: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>. The County operates a single-employer health benefits plan which provides medical/prescription drug benefits for employees and retirees and their spouses. There are 52 active and 1 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully insured medical plan with Wellmark. Retirees under age 66 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>. The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation. The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 8: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2013, the amounts actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation. Adjustment to annual required contribution Annual OPEB cost Contributions made Increase in net OPEB obligation Net OPEB obligation beginning of year	\$ 50,138 1,889 (1,877) 50,150 (25,455) 24,695 47,230
Net OPEB obligation end of year	\$ 71,925

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2013.

For the year ended June 30, 2013, the County contributed \$25,455 to the medical plan. Plan members eligible for benefits contributed \$11,367, or 44.7% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	·		Percentage Annual OPI Cost Contribu	Net OPEB <u>Obligation</u>			
2011 2012 2013	\$	40,629 40,924 50,150	61.3 60.8 50.8	%	\$	31,194 47,230 71,925	

<u>Funded Status and Funding Progress</u>: As of July 1, 2012, the most recent actuarial valuation date for the period July 1, 2012 through June 30, 2013, the actuarial accrued liability was \$409,284, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$409,284. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$2,603,363 and the ratio of the UAAL to covered payroll was 15.7%. As of June 30, 2013, there were no trust fund assets.

Actuarial Methods and Assumptions: Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan is presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of July 1, 2012 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumptions includes a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate. An inflation rate of 3.0% is assumed for the purpose of this computation.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 8: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Mortality rates are from the RP2000 Combined Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were determined using guidance from GASB 45 related to the use of the alternate method.

Projected claim costs of the medical plan are \$644 per month for retirees and \$1,583 per month for retirees and their spouses. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

#### NOTE 9: RISK MANAGEMENT

Van Buren County, lowa has entered into an agreement, as allowed by Chapter 331.301 of the Code of Iowa, to become a member in a local government risk pool to protect the County against tort liability, injuries to employees and other risks associated with County operations. The risk pool was created for the purposes of providing and maintaining self-insurance benefits on a group basis substantially at cost. There have been no reductions in insurance coverage from prior years.

Each member County is responsible for the payment of member contributions to the risk pool on an annual basis. Member contributions to the risk pool are recorded as expenditures from the operating funds at the time of payment to the risk pool. In the event of payment of any loss by the risk pool, the risk pool is subrogated to the extent of such payment to all the rights of the member County against any person or other entity legally responsible for damages for said loss, and in such event, the member County is responsible for rendering all reasonable assistance, other than pecuniary assistance, to effect recovery.

The risk pool is responsible for paying the premiums on the insurance policies when due; to pay claims in accordance with the various coverages and to make other payments as required by applicable law; to establish and accumulate a reserve or reserves in amounts which are deemed advisable or required by law to carry out the purposes of the risk pool; and to pay all reasonable and necessary expenses for administering the risk pool and fund.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's annual contributions to the Pool for the year ended June 30, 2013 were \$184,018.

Initial risk of loss for the self-insured coverage is retained by the risk pool. The risk pool obtained a reinsurance policy for the year ended June 30, 2013, which covers exposures of specific losses in excess of \$750,000 per occurrence up to the statutory limits for workers' compensation, including the retention of the pool, and in excess of \$250,000 per occurrence with excess of \$1,000,000, including the retention of the pool, for general liability. The policy obtained for the year ended June 30, 2013, covered exposures of \$750,000 and \$250,000, respectively, up to the above stated maximums including retention of the pool. The pool also provides general liability and property coverage of up to \$400,000 and \$100,000, respectively. Any claims in excess of these coverages are also reinsured. The risk pool fund records a liability for unpaid claims based on estimates for the costs of individual cases of losses and claims reported to year end, plus a provision for losses incurred but not yet reported. The estimates are based on the experience of similar organizations as determined by Arthur J. Gallagher and Co., the pool's service agent. At June 30, 2013, the risk pool fund reported a surplus of pool assets over liabilities.

Member Counties retain the risk of claims, if any, exceeding maximum reinsurance coverages and the amount of surplus maintained in the risk pool, by means of an assessment that would be charged to the member County in addition to the premium contributions. As of June 30, 2013, settled claims have not exceeded the risk pool or reinsurance company coverage since commencement of the risk pool.

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

#### NOTE 9: RISK MANAGEMENT (Continued)

Initial membership into the risk pool is for a mandatory five year period. Subsequent to the initial term, a member County may withdraw at the end of any given fiscal year. The initial membership period for Van Buren County, lowa commenced July 1, 1987 and ended June 30, 1992.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### NOTE 10: COUNTY CARE FACILITY

The County had an agreement with Center Village, Inc. which allowed Center Village, Inc. to manage and operate the Van Buren County Care Facility. Beginning July 1, 2010, Center Village, Inc. began making monthly payments of \$3,000 to the County, but they also billed Van Buren County residents for staying at the facility. Van Buren County was responsible for paying the County's share of these bills. This agreement was terminated in 2012. Beginning January 1, 2013, Tenco, Inc. signed a three year lease agreement to lease the care facility site. The monthly rents are \$2,000 (January 1, 2013 through June 30, 2013), \$2,500 (July 1, 2013 through December 31, 2013) and \$3,000 (January 1, 2014 through December 31, 2015). This agreement expires December 31, 2015. The lease agreement includes a provision for an additional three year extension.

#### **NOTE 11: RECLASSIFICATIONS**

Certain amounts for the year ended June 30, 2012 have been reclassified to conform to June 30, 2013 presentation.

#### NOTE 12: EVALUATION OF SEBSEQUENT EVENTS

The County has evaluated subsequent events through January 16, 2014 the date which the financial statements were available to be issued

### REQUIRED SUPPLEMENTARY INFORMATION

# BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

	Governmental Fund Types Budgeted Amounts				Final to Actual	
		<u>Actual</u>	-	Original	 Final	Variance
RECEIPTS:		<del></del>				
Property and other County tax	\$	2,760,611	\$	2,778,997	\$ 2,803,997	\$ (43,386)
Interest and penalty on property tax		44,074		36,010	36,010	8,064
Intergovernmental		3,736,968		3,502,929	3,906,929	(169,961)
Licenses and permits		14,683		27,900	27,900	(13,217)
Charges for service		260,785		288,690	288,690	(27,905)
Use of money and property		112,219		155,800	155,800	(43,581)
Miscellaneous		177,665		84,750	94,750	82,915
Total receipts		7,107,005		6,875,076	7,314,076	(207,071)
DISBURSEMENTS:						
Public safety and legal services		1,137,543		1,131,583	1,155,083	17,540
Physical health and social services		535,955		596,508	616,508	80,553
Mental health		505,515		669,395	669,395	163,880
County environment and education		356,311		384,138	395,738	39,427
Roads and transportation		3,323,659		3,245,000	3,645,000	321,341
Governmental services to residents		296,413		310,997	316,997	20,584
Administration		556,119		607,690	607,690	51,571
Non-program		645		5,700	5,700	5,055
Capital projects		735,587		167,600	867,600	132,013
Total disbursements		7,447,747		7,118,611	8,279,711	831,964
Excess (deficiency) of receipts						
over (under) disbursements		(340,742)		(243,535)	(965,635)	624,893
Other financing sources (uses), net				5,350	5,350	(5,350)
Excess (deficiency) of receipts and other						
financing sources over (under) disbursements						
and other financing uses		(340,742)		(238,185)	(960,285)	619,543
BALANCE - Beginning of year		2,661,660		2,530,555	2,530,555	131,105
BALANCE - End of year	\$	2,320,918	\$	2,292,370	\$ 1,570,270	\$ 750,648

## BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2013

		Governmental Funds					
	Cash Basis	Accrual Adjustments	Modified Accrual <u>Basis</u>				
Revenues Expenditures Net Beginning fund balances	\$ 7,107,005 <u>7,447,747</u> (340,742) 2,661,660	\$ 16,133 \$ 813,902 (797,769) (288,349)	7,090,872 6,633,845 457,027 2,950,009				
Ending fund balances	\$ 2,320,918	\$ (1,086,118) \$	3,407,036				

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2013

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. The ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$1,161,100. The budget amendments are reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

### SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN

#### REQUIRED SUPPLEMENTARY INFORMATION

Year Ended <u>June 30,</u>	Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio ( a/b )	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ( (b-a) / c )
2010	July 1, 2009	\$ -	\$ 398,996	\$ 398,996	0%	\$ 2,034,665	19.6%
2011	July 1, 2009	\$ 	\$ 398,996	\$ 398,996	0%	\$ 2,083,676	19.2%
2012	July 1, 2009	\$ -	\$ 398,996	\$ 398,996	0%	\$ 1,834,662	21.7%
2013	July 1, 2012	\$ -	\$ 409,284	\$ 409,284	0%	\$ 2,603,363	15.7%

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

#### OTHER SUPPLEMENTARY INFORMATION

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2013

	·	REAP <u>Fund</u>	ŀ	Recorder's <u>Funds</u>	•	Indian Creek Watershed
<u>ASSETS</u>						
Cash, cash equivalents and pooled investments		\$ 6,672	\$	10,398	\$	73,374
Receivables: Accounts Accrued interest		- 1		258 2		<u></u>
	TOTAL ASSETS	\$ 6,673	\$	10,658	\$	73,374
LIABILITIES AND FUND BALAN	CES					
LIABILITIES:					_	
Due to other governments		\$ 	\$	248	\$	
Total liabilities	٠			248		-
FUND BALANCES: Restricted for:						
Other purposes		6,673		10,410		73,374
Assigned Unassigned		-				
Total fund balances		6,673		10,410		73,374
	TOTAL LIABILITIES FUND BALANCES	\$ 6,673	\$	10,658	\$	73,374

#### Schedule 1

	Solid Waste <u>Closure</u>	Meribah Ruebel <u>Trust</u>	Laura Daughrity <u>Trust</u>		Strieber <u>Trust</u>	(	Conservation Land <u>Acquisition</u>	!	Building mprovement <u>Fund</u>		<u>Total</u>
\$	5,500	\$ 124,967	\$ 12,066	\$	148,652	\$	30,188	\$	17,877	\$	429,694
-	-	-	<u>.</u> .		61	,	- 7			-	258 71
\$ _	5,500	\$ 124,967	\$ 12,066	\$	148,713	\$	30,195	\$	17,877	\$ .	430,023
				٠							
\$_		\$ н	\$ 	\$	159	\$		\$		\$	407
-		<u> =</u>			159		<u> </u>		_		407
	5 500						30,195				126,152
	5,500	-	-		-		30,193		_		
	5,500	404.007	40.000		140 554		30,193		17,877		17,877
-	<del>-</del>	124,967	12,066		148,554		<u>-</u>				17,877 285,587
-	5,500	124,967 124,967	12,066 12,066		148,554 148,554		30,195		17,877		17,877

# COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

. *	REAP Fund	Recorder's Funds	Indian Creek <u>Watershed</u>
REVENUES: Intergovernmental Charges for service Use of money and property Miscellaneous Total revenues	\$ 9,199 - 15 - 9,214	\$ 3,378 18 - 3,396	\$ 765 - - - 765
EXPENDITURES: Operating: County environment and education Capital projects Total expenditures	12,213 506 12,719	1,971 	-
Excess (deficiency) of revenues over (under) expenditures	(3,505)	1,425	<u>765</u>
Other financing sources: Transfers in		<del>.</del>	5,000
Excess (deficiency) of revenues and other financing sources over (under) expenditures	(3,505)	1,425	5,765
Fund balances - Beginning of year	10,178	8,985	67,609
Fund balances - End of year	\$ 6,673	\$ 10,410	\$ 73,374

Solid Waste <u>Closure</u>	Meribah Ruebel <u>Trust</u>	Laura Daughrity <u>Trust</u>	Strieber <u>Trust</u>	Conservation Land <u>Acquisition</u>	Building Improvement <u>Fund</u>	<u>Total</u>
\$ - - - -	\$ - - 70 70	\$ 21 21 2	\$ 571 39,381 39,952	\$ 69 31,800 31,869	\$ 27,000	\$ 9,964 3,378 27,694 71,251 112,287
<u>-</u>	2,499	11	3,568 3,568	28,102 28,102	130,723 130,723	16,684 162,899 179,583
<u>-</u>	(2,429)	20	36,384	3,767	(103,723)	(67,296)
_	<del></del>	-	<u></u>		40,000	45,000
-	(2,429)	20	36,384	3,767	(63,723)	(22,296)
5,500	127,396	12,046	112,170	26,428	81,600	451,912
\$ 5,500	\$ 124,967	\$ 12,066	\$ 148,554	\$ 30,195	\$ 17,877	\$ 429,616

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

		County Offices					
•		County <u>Recorder</u>		County <u>Sheriff</u>		<u>(</u>	County Conservation
<u>ASSETS</u>	•						
Cash, cash equivalents and pooled investments: County Treasurer Other County officials Receivables:		\$	10,293	\$	6,900	\$	13,523
Accounts receivable Property tax: Delinquent Succeeding year Accrued interest Due from other governments Prepaid expenses			-		-		-
Tropala experiede	TOTAL ASSETS	\$	10,293	\$	6,900	\$	13,523
<u>LIABILITIES</u>							
Accounts payable Due to other governments Salaries and benefits payable Trusts payable		\$	10,293	\$	- - 6,900	\$	13,523
· 1	TOTAL LIABILITIES	\$	10,293	\$	6,900	\$	13,523

#### Schedule 3

<u>E-911</u>				Drainage <u>Districts</u>	County <u>Hospital</u>	Property Tax Agency	<u>Townships</u>		
\$ 126,113	\$	40,853	\$	159,681	\$ 19,147	\$ 3,295	\$	3,261	
8,689		-		-	-	654		-	
55 12,729 1,146	-	- - - -		- 1 -	6,438 801,495 - - -	7 913 - -		619 144,981 - - -	
\$ 148,732	\$	40,853	\$	159,682	\$ 827,080	\$ 4,869	\$	148,861	
\$ 4,084 144,648	\$	40,667 186	\$	159,682	\$ 827,080 - -	\$ 4,869 - 	\$	- 148,861 - -	
\$ 148.732	\$	40.853	\$	159.682	\$ 827,080	\$ 4,869	\$	148,861	

## COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2013

	<u>C</u>	orporations	<u>Schools</u>	Area <u>School</u>		County <u>Assessor</u>
ASSETS	•					
Cash, cash equivalents and pooled investments:  County Treasurer  Other County officials Receivables:	\$	21,132	\$ 113,057 -	\$	5,495 -	\$ 62,703
Accounts receivable		-	-		-	116
Property tax: Delinquent Succeeding year Accrued interest		13,772 647,967	33,668 3,924,340		1,767 220,004	1,634 203,501
Due from other governments Prepaid expenses	_				-	6,587
TOTAL ASSETS	s	682,871	\$ 4,071,065	\$	227,266	\$ 274,541
<u>LIABILITIES</u>						
Accounts payable Due to other governments Salaries and benefits payable Trusts payable	\$	682,871 - -	\$ 4,071,065	\$	227,266 - -	\$ 1,935 272,606 - -
TOTAL LIABILITIE	s	682,871	\$ 4,071,065	\$	227,266	\$ 274,541

Agriculture Extension Education	<u>A</u>	County Hospital <u>mbulance</u>	Auto License and Use <u>Tax</u>	Special Assessments	J	Tax Sale Redemption <u>Trust</u>	<u>Total</u>
\$ 1,954	\$	27,712	\$ 129,994	\$ 4,311 -	\$	1,099	\$ 719,807 30,716
-		-	-	-		-	9,459
623 77,498 - - -		520 64,680 - -	- - - -	-		- - - -	59,048 6,085,379 56 12,729 7,733
\$ 80,075	\$ .	92,912	\$ 129,994	\$ 4,311	\$	1,099	\$ 6,924,927
				•			
\$ 80,075 - 	\$	92,912	\$ 129,994 - -	\$ 4,311 - -	\$	1,099 - ——————	\$ 6,019 6,911,822 186 6,900
\$ 80,075	\$	92,912	\$ 129,994	\$ 4,311	\$	1,099	\$ 6,924,927

### COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

	County		County	 
ASSETS AND LIABILITIES	Recorde	<u>sr Sheriff</u>	Conservation	<u>E-911</u>
Balances beginning of year	\$ 9,63	6 \$6,532	\$16,255	\$132,003
Additions:				
Property and other County tax		-	-	_
State tax credits			-	-
E911 surcharge		-	-	50,497
E911 payments		-	-	35,004
Office fees and collections	56,65	5 4,962	71,564	-
Auto licenses, use tax and postage			•	-
Assessments		-	-	
Interest income			<del>, 1</del>	616
Trusts		- 93,529	-	-
Miscellaneous			74.504	00.447
Total additions	56,65	98,491	71,564	86,117
Deductions:				
Agency remittances:				
To other funds	55,99	8 4,363	22,579	-
To other governments			_	69,388
Trusts paid out		<u>-</u> 93,760		
Total deductions	55,99	98,123	. 74,296	69,388
Balances end of year	\$10,29	93 \$ 6,900	\$13,523	\$ 148,732

#### Schedule 4

	mergency anagement <u>Services</u>	Drainage <u>Districts</u>		County <u>Hospital</u>	Property Tax <u>Agency</u>	<u>Townships</u>	<u>0</u>	Corporations	Schools
\$_	35,123	\$ 156,037	\$ .	742,098	\$ 3,783	\$ 143,345	\$	678,174	\$ 4,350,048
	-	- -		772,953 45,880	827 56	139,510 8,545		624,162 41,706	3,750,272 270,607
	11,510	-		-	-	-		-	-
	-	•		-	-	-		-	-
	-	-		-	-	-		-	-
	-	0.074		-	-	-		-	-
	-	2,674		•	-	-		-	-
	•	1,167		-	-	-		-	-
	-	-		-	2,555	_		-	_
-	11,510	3,841	,	818,833	3,438	148,055		665,868	4,020,879
	-	<del>.</del>		<del>.</del>	-	<u>-</u>		-	-
	5,780	196		733,851	2,352	142,539		661,171	4,299,862
-	5,780	196		733,851	2,352	142,539		661,171	4,299,862
\$	40,853	\$ 159,682	\$	827,080	\$ 4,869	\$ 148,861	\$	682,871	\$ 4,071,065

### COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2013

	Area <u>School</u>	County <u>Assessor</u>	Agriculture Extension <u>Education</u>	Special <u>Appraisers</u>
ASSETS AND LIABILITIES				
Balances beginning of year	\$ 213,621	\$234,057	\$75,711	\$ 20,484
Additions:				
Property and other County tax	211,731	195,843	74,552	-
State tax credits	13,166	12,207	4,681	_
E911 surcharge	-	-	=	-
E911 payments	-	-	-	-
Office fees and collections	-	1,588	-	-
Auto licenses, use tax and postage	-	-	-	-
Assessments	-	-	RM	м
Interest income	-	40.007	•	-
Trusts Miscellaneous	-	13,897	<del></del>	-
				_
Total additions	224,897	223,535	79,233	
Deductions:				
To other funds	-	_	-	_
To other governments	211,252	183,051	74,869	20,484
Trusts paid out				<u> </u>
Total deductions	211,252	183,051	74,869	20,484
Balances end of year	\$ 227,266	\$ 274,541	\$ 80,075	\$

County Hospital Ambulance	Auto License and Use <u>Tax</u>	Special <u>Assessments</u>	Tax Sale Redemption <u>Trust</u>	Anatomical Gift Public Awareness and Transportation	<u>Total</u>
\$ 207,419	\$125,886	\$	238	\$10	\$7,153,300
62,223	•	-	-	-	5,832,073
3,907	-	-	-	-	400,755
-		_	-	-	62,007
	-	-	<u>.</u>	-	35,004
-	<b>.</b>	-		-	134,769
-	1,906,517	-		-	1,906,517
-	-	13,903	-	=	16,577
-		•	-	<u>.</u>	1,783
-	-	-	144,809	-	252,235
				78	2,633
66,130	1,906,517	13,903	144,809	78	8,644,353
400.007	4.000.400	40.400	-	-	82,940
180,637	1,902,409	12,432	143,948	88	8,644,309
	<del>-</del>			-	145,477
180,637	<u>1,902,409</u>	12,432	143,948	88	8,872,726
\$ 92,912	\$ 129.994	\$ 4,311 8	1.099	\$ -	\$ 6.924.927

### SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

		Modified Accrual Basis								
	-	<u> 2013</u>		<u>2012</u>	<u>2011</u>		<u>2010</u>			
REVENUES:	<b>ው</b>	0.750.570	ው	0.769.005	2 520 000	ው	0 404 944			
Property and other County tax	\$	2,758,570	\$	2,768,935	2,520,988	\$	2,494,844			
Interest and penalty on property tax		43,103		42,044	38,305		39,476			
Intergovernmental		3,744,609		3,958,675	3,496,242		3,162,878			
Licenses and permits		14,863		17,067	13,447		11,885			
Charges for service		240,370		339,122	414,925		266,312			
Use of money and property		105,252		137,978	110,60 <del>4</del>		118,121			
Miscellaneous		184,105		136,077	150,708		216,758			
Total	\$	7,090,872	\$	7,399,898	6,745,219	\$	6,310,274			
EXPENDITURES:										
Operating:										
Public safety and legal services	\$	1,146,386	\$	1,097,456	1,073,400	\$	1,035,114			
Physical health and social service	es	544,312		1,051,569	589,242		574,078			
Mental health		259,853		754,303	439,316		499,433			
County environment and educati	on	374,363		638,381	369,752		358,344			
Roads and transportation		2,730,917		3,019,995	2,515,545		3,326,809			
Governmental services to reside	nts	294,834		301,888	289,007		303,257			
Administration		552,443		531,705	535,541		562,810			
Non-program		, ,		· ; ·	449		86			
Capital projects		730,737		686,594	334,312		132,422			
Total	\$	6,633,845	\$	8,081,891	6,146,564	\$	6,792,353			

<u>2009</u>		<u>2008</u>		<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>
\$ 2,493,501 34,826 3,089,249 15,591 238,091 132,737 351,203	\$	2,184,687 30,425 3,458,521 13,783 257,904 180,998 163,281	\$	2,205,571 30,508 3,073,145 12,091 210,902 162,548 143,839	\$ 2,006,201 27,086 3,064,744 26,255 210,593 120,763 119,565	\$ 2,045,314 30,226 2,991,029 32,170 215,606 122,058 109,544	\$ 1,913,671 32,361 3,001,220 32,994 222,555 131,740 164,268
\$ 6,355,198	\$ .	6,289,599	\$ _	5,838,604	\$ 5,575,207	\$ 5,545,947	\$ 5,498,809
\$ 972,264 374,866 499,071 445,102 2,370,658 285,378 546,942 23,017	\$	944,331 414,008 591,423 376,862 3,044,420 291,045 544,756 401,419	\$	931,231 426,691 511,120 520,941 2,571,584 263,431 543,979 - 274,217	\$ 874,495 382,600 556,242 400,799 2,432,241 359,341 480,431	\$ 853,684 348,215 542,826 298,893 1,890,310 283,145 490,847 2,376 11,095	\$ 777,658 367,353 499,463 390,250 2,707,436 243,480 541,339 1,617 664,534
\$ 5,517,298	\$	6,608,264	\$	6,043,194	\$ 5,857,788	\$ 4,721,391	\$ 6,193,130

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2013

CDANTOD/DDOCDANA:	CFDA <u>Number</u>	Agency or Pass- Through Number	Program Expenditures
GRANTOR/PROGRAM:			
INDIRECT:			
United States Department of Transportation:			
Iowa Department of Transportation: Highway Planning and Construction	20,205	-	\$ 435,750
State and Community Highway Safety	20.600	_	4,415
<u>United States Department of Health and Human Services:</u> Iowa Department of Public Health:			
Immunization Cooperative Agreements	93.268	58821475/ 58831475	6,669
Public Health Emergency Preparedness	93.069	5883BT89	20,393
Community Transformation Grant	93.531	5883HP21	99,981
United States Department of Homeland Security: Federal Emergency Management Agency:			
Disaster Grants - Public Assistance	97.036	-	313,211
Total			\$ 880,419

<u>Basis of Presentation</u> - The Schedule of Expenditures of Federal Awards includes the federal grant activity of Van Buren County, lowa and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Van Buren County, lowa:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Governmental Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Van Buren County, Iowa, as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 16, 2014.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Van Buren County, lowa's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Van Buren County, lowa's internal control. Accordingly, we do not express an opinion on the effectiveness of Van Buren County, lowa's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-A-13 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Cost as item II-B-13 to be a significant deficiency.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Van Buren County, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Van Buren County Iowa's Response to Findings

Van Buren County, Iowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Van Buren County, Iowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Van Buren County, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, lowa January 16, 2014

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, ON INTERNAL CONROL OVER COMPLIANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133

To the Officials of Van Buren County, Iowa

#### Report on Compliance for Each Major Federal Program

We have audited Van Buren County, Iowa's compliance with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that could have direct and material effect on its major federal programs for the year ended June 30, 2013. Van Buren County, Iowa's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Van Buren County, lowa's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States, Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Van Buren County, lowa's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal programs. However, our audit does not provide a legal determination on Van Buren County, Iowa's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Van Buren County, Iowa complied, in all material respects, with the types of compliance requirements referred to above that could have direct and material effect on its major federal programs for the year ended June 30, 2013.

#### Other Matters

The results of our auditing procedures disclosed an instances of non-compliance which is required to be reported in accordance with OMB Circular A-133 and is described as item III-A-13 in the accompanying Schedule of Findings and Questioned Costs. Our opinion on the major federal programs is not modified with respect to this matter.

Van Buren County, Iowa's response to the non-compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Van Buren County, Iowa's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### Report on Internal Control over Compliance

The management of Van Buren County, Iowa, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Van Buren County, Iowa's internal control over compliance with types of requirements that could have a direct

and material effect on a major federal program in order to determine our auditing procedures appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal programs and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Van Buren County, lowa's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However as discussed below, we identified deficiencies in internal control over compliance that we consider to be material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct non-compliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item III-B-13 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Van Buren County, Iowa's responses to internal control over compliance findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Van Buren County, Iowa's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

#### Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of Van Buren County, Iowa as of and for the year ended June 30, 2013, and have issued our report thereon dated January 16, 2014, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the financial statements as a whole.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, lowa January 16, 2014

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

#### PART I: SUMMARY OF THE INDEPENDENT AUDITOR'S RESULTS:

- a. Unmodified opinions were issued on the financial statements.
- b. Significant deficiencies and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements
- d. A material weakness in internal control over the major programs was disclosed by the audit of the financial statements.
- e. An unmodified opinion was issued on compliance with requirements applicable to each major program.
- f. The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- g. The major programs were CFDA Numbers: 20,205 Highway Planning and Construction 97,036 Disaster Grants Public Assistance
- h. The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- i. Van Buren County did not qualify as a low-risk auditee.

#### PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS:

Internal Control Deficiencies:

II-A-13 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that several County employees are involved with cash collections and computer data entry.

<u>Recommendation</u> – We realize that with a limited number of office employees, segregation of duties is difficult. However, the County should review its internal control procedures to obtain the maximum internal control possible under the circumstances.

Response – The internal policies will be reviewed on a regular basis.

Conclusion - Response accepted:

II-B-13 <u>Time Off</u> – Although all full time County employees earn vacation time, there is currently no County policy that requires employees to take time off.

<u>Recommendation</u> – In an effort to increase the County's internal controls, we suggest that the County adopt a policy that requires employees to take time off.

Response – We will look into adopting a policy that requires employees to take time off without sacrificing service to the community.

Conclusion - Response accepted.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS (Continued)

Internal Control Deficiencies (Continued)

Instances of Non-Compliance:

No matters were noted.

#### PART III: FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Instances of Non-Compliance:

No matters were noted.

Internal Control Deficiencies:

CFDA Number 20.205: Highway Planning and Construction

Pass-through Numbers: BHS - C089(77)-63-89 and BROS - C089(75)-8J-89

U.S. Department of Transportation

Passed through the Iowa Department of Transportation

CFDA Number 97.036

U.S. Department of Homeland Security

Passed through the Federal Emergency Management Agency

III-A-13 <u>Segregation of Duties over Federal Receipts and Disbursements</u> – The County did not properly segregate collection, deposit, disbursement and record-keeping for receipts and disbursements, including those related to federal programs. See item II-A-13.

#### PART IV: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:

- IV-A-13 <u>Certified Budget</u> Disbursements during the year ended June 30, 2013 did not exceed the amounts budgeted.
- IV-B-13 <u>Questionable Expenditures</u> No expenditures that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-13 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- IV-D-13 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- IV-E-13 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be periodically reviewed to insure that the coverage is adequate for current operations.
- IV-F-13 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

#### PART IV: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING: (Continued)

- IV-G-13 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- IV-H-13 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of lowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- IV-I-13 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of lowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2013 for the County Extension Office did not exceed the amount budgeted.